



Alternative fuels and technologies

Policies for successful introduction

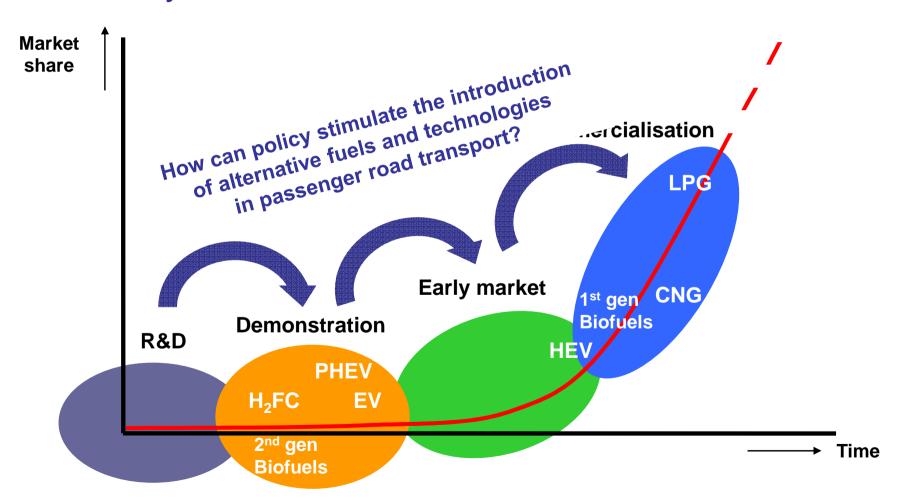
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Alternative technologies and fuels face barriers on their way to the market







Policy objectives, success factors, effectiveness measures depend on innovation phase

	R&D	Demo	Early market	Mass market
POLICY OBJECTIVE	 Address technological issues 	 Address technological issues 	Increase market share	Competi- tiveness
KEY SUCCESS FACTORS	FocusMass	Involvement key playersCoordination	Strong incentivesRemoval other barriers	Cost reductions(Obligatory measures)
EFFECTIVE- NESS MEASURE	Investment# completed projects	Investment# completed projects	Market share	No more (costly) support





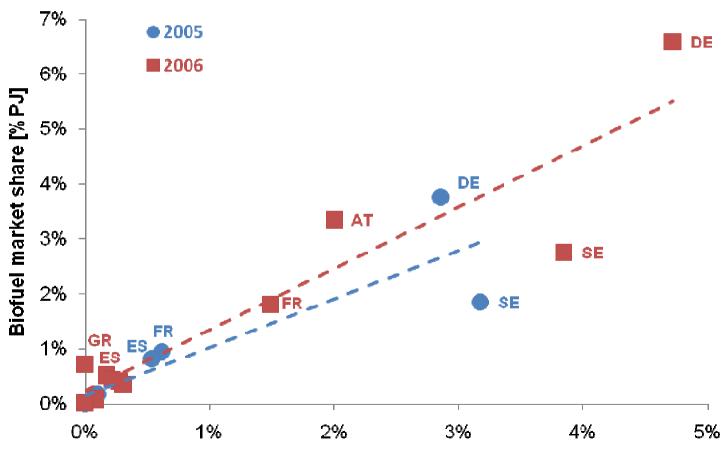
Biofuels are in the early market phase Key policies are tax reductions and obligations

			Tax		Vehicle	Public Procure-	Production	Support for 2nd	Other support
	Ma	rket share	reduction	Obligation		ment	support	gen.	policies
Germany		7.7%	X	X				X	
Sweden		3.8%	X	X	X	X	X	X	X
France		3.4%	X		X				
Austria		3.1%	X	X					
Netherlands		2.6%		X				X	
Lithuania		2.6%	X	X					
Luxembourg		1.6%	X	X					
Greece		1.2%	X						
Spain		1.1%	X	X			X	X	
Belgium		1.0%	X						
United Kingdom		0.8%	X	X					
Slovenia		0.8%	X	X					
Poland		0.8%	X	X					
Hungary		0.7%	X						
Czech Republic		0.5%	X	X			X		
Ireland		0.5%	X						
Italy		0.4%		X					
Bulgaria		0.1%	X	X					
Latvia		0.1%	X						
Denmark		0.1%	X					X	
Cyprus		0.1%	X						
Finland		0.0%		X					





Tax exemptions have not been equally effective in all countries



Foregone tax income as a percentage of total tax income





Main issue for biofuels is who should bear costs in anticipation of the (cheaper) 2nd generation

Major barriers

Fuel cost relative to conventional

Minor barriers

- Vehicle cost premium
- Dedicated infrastructure

only for high blends

Policy recommendations

- Tax break (or subsidy)
- Obligation

Government (i.e. all taxpayers) pays

Motorists pay





To overcome the 'blend wall' additional measures are required

Major barriers

Fuel cost relative to conventional

Minor barriers

- Vehicle cost premium
- Dedicated infrastructure

Need to anticipate future developments

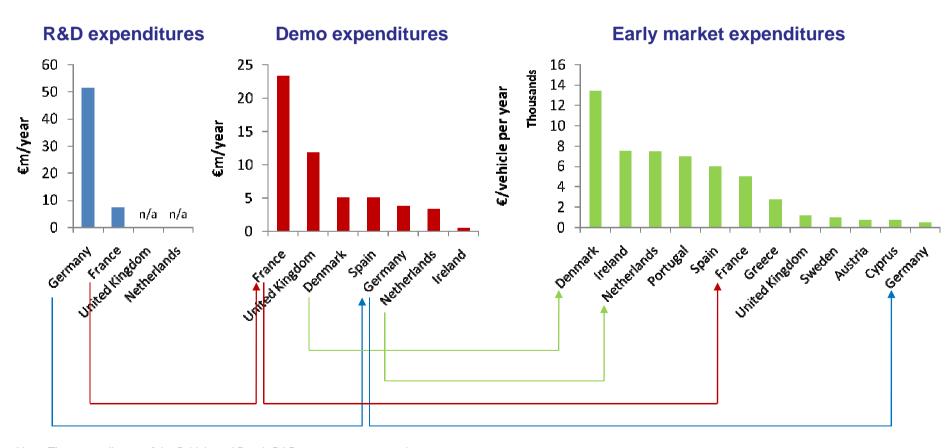
only for high blends

- Tax break (or subsidy)
- Obligation





Electric vehicles are in the demonstration phase Countries are taking strategic positions



Note: The expenditures of the British and Dutch R&D programmes are unknown.

Note: Different scales on the vertical axes.







The relative importance of the various barriers for EVs is unclear, but costs will be (very) important

Barriers

- Battery capacity
- Unknown user behaviour
- Vehicle cost
- Lack of charging infrastructure
- Vehicle model availability

- Measures to address barriers in all phases
- Appropriate mix depends on local circumstances







Different barriers become important in different phases of the innovation process

Battery capacity Unknown user behaviour Vehicle cost Lack of charging infrastructure Vehicle model availability

- Measures to address barriers in all phases
- Appropriate mix depends on local circumstances







Different barriers can be solved in different phases in the innovation process

Barriers

- Battery capacity •
- Unknown user behaviour
- Vehicle cost
- Lack of charging infrastruct
- Vehicle model availability

R&D: Techn. development Demo: Fast charging, battery

swapping

EM: User behaviour

R&D: Techn. development

EM: Battery leasing

- Measures to address barriers in all phases
- Appropriate mix depends on local circumstances





Conclusions

- It is unlikely that fiscal policy will sufficiently stimulate alternative fuels
- Technology-specific measures are needed to address technology-specific barriers
- Effectiveness depends on the creation of a solid investment perspective
- Policy measures can serve to...
 - …'kick start' a market
 - ...trigger 'learning-by-doing'
- Policy only needs to address key barriers





Thank you for your attention!



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ALTER-MOTIVE: Has the wheel already been invented?

BACKUP SLIDES





Fiscal policy is the main policy instrument creating a playing field

- 17 EU countries have implemented CO₂ differentiation in taxation
- There is evidence that fiscal policy affects:
 - Car ownership
 - Car use
 - CO₂ emissions[Nordisk Ministerråd, 2008]



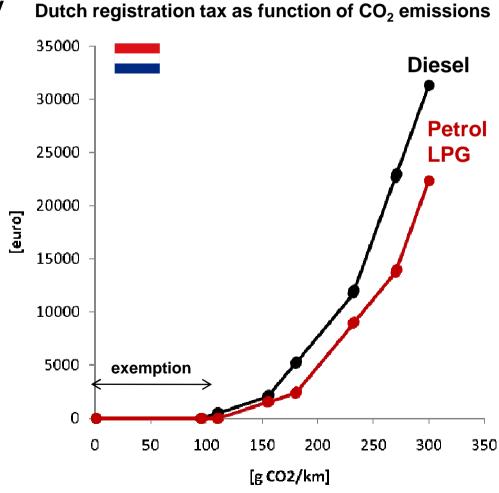
Source: ACEA Pocket Guide 2010





Alternative fiscal policies could possibly help to provide a more level playing field

- In current fiscal policy (in NL), tariffs differ per fuel
- A more level playing field is possible, e.g. by using WTW emissions as a basis
- This does not ensure competitiveness of alternative fuels







Barriers are technology-specific and phase-dependent

	R&D	Demonstration	Early markets	Commercialization
Electric vehicles	Battery safety	Unknown user behaviour	High vehicle price	Availability of rare metals
Biofuel blends		Fuel prod. cost (feedstock)	Lack of standards	Feedstock availbility
				/
LPG			Filling station coverage	

» Specific policy package per fuel required «





Barriers are technology-specific and phase-dependent

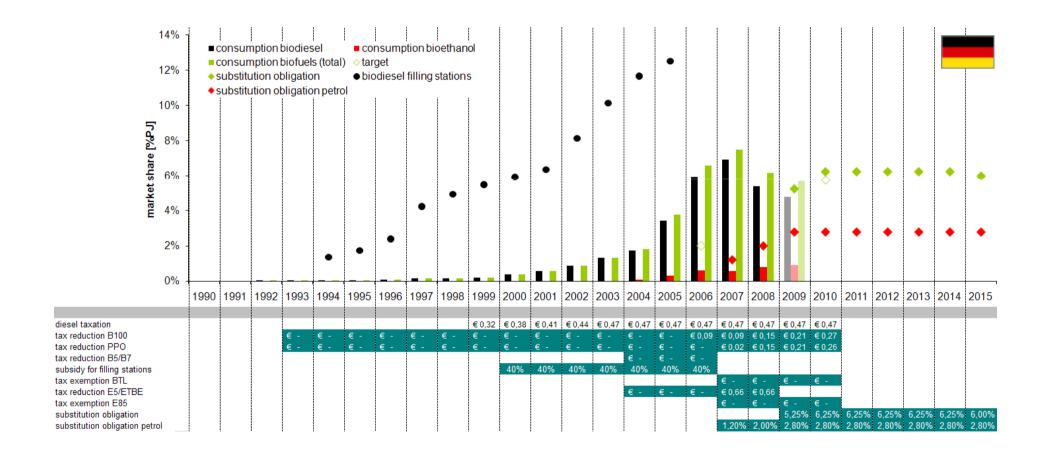
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LPG			Filling station coverage	

» Policy package needs to be adapted over time «





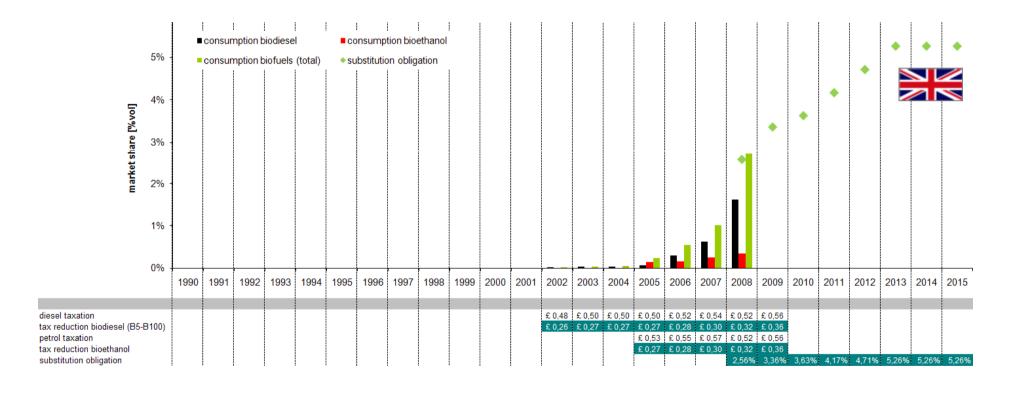
Biofuel policy in Germany proved too expensive







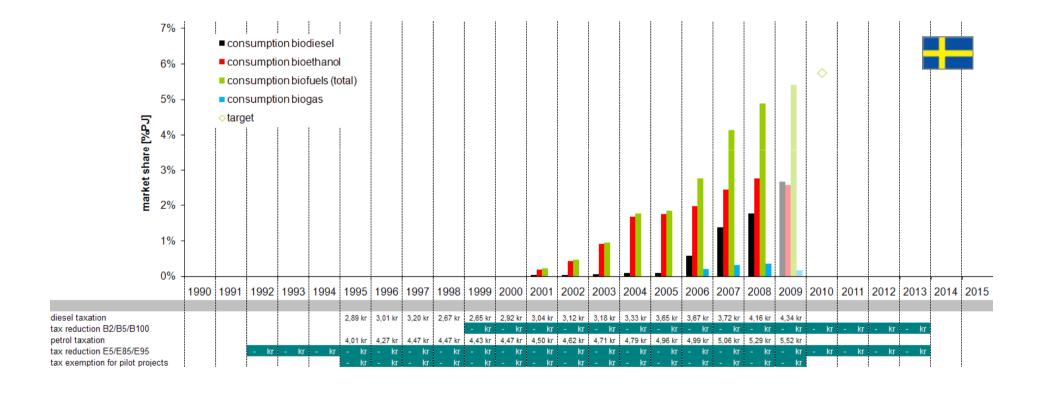
Biofuel policy in the UK did initially not provide a sufficiently strong incentive







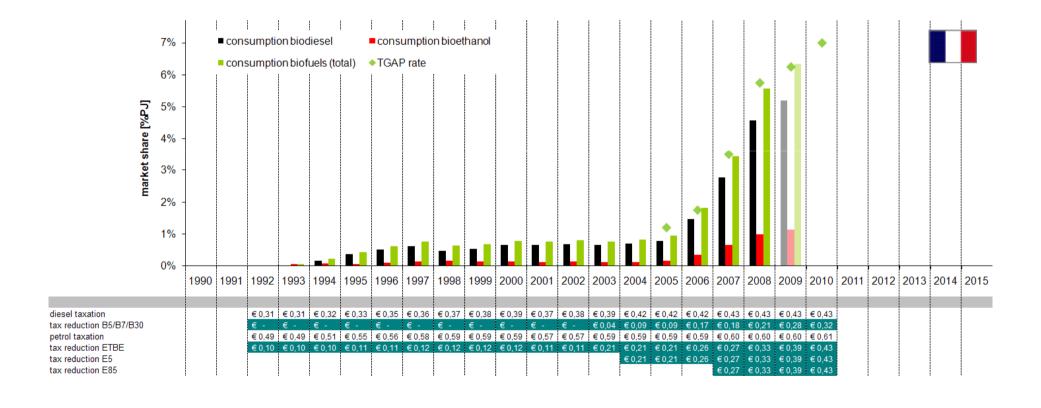
Sweden has a very comprehensive policy to stimulate biofuels







French biofuel policy limits budget impact, but also market shares









CNG is on the brink of commercialization Low taxation is combined with additional measures

				Acquisition	1	Filling	Other
			Low	tax	Vehicle	Station	support
	Market share		taxation	reduction	Subsidies	Subsidy	policies
Bulgaria		1,7%	?	?	?	?	?
Italy		1,4%	?		X		X
Sweden		0,3%	X			X	X
Greece		0,2%	X			X	
Germany		0,2%	X	X			
France		0,2%	X		X		X
Czech Republic		0,1%	X				
Austria		0,0%	X				
Netherlands		0,0%	X	X		X	X
Belgium		0,0%	X				
Poland		0,0%	X				







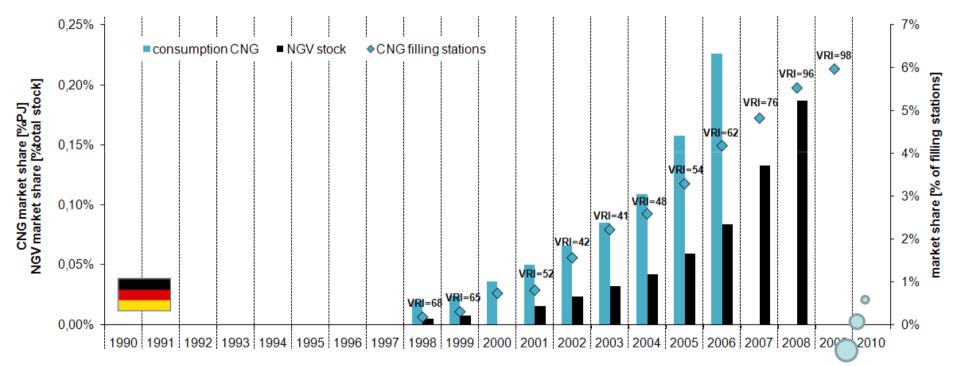
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			Low	Acquisition tax	Filling Station	Other support
	Market share		taxatio		bsidy	policies
Bulgaria		1,7%		Mainly biogas	?	?
Italy		1,4%				X
Sweden		0,3%	• X		X	X
Greece		0,2%	X		X	
Germany		0,2%	X	X		
France		0,2%	X	Σ	ζ	X
Czech Republic		0,1%	X			
Austria		0,0%	X			
Netherlands		0,0%	X	X	X	X
Belgium		0,0%	X			
Poland		0,0%	X			





Example: Germany slowly but steadily increases CNG market share



- Main instruments: low taxation & vehicle subsidies
- Some incentives to stimulate infrastructure buildup
- New vehicle model introductions have significant impact

Cost advantage: €0,57/lt petrol-equiv €0,23/lt diesel-equiv







Low taxation is a key policy, but needs to be complemented by other measures

Major barriers

- Fuel costs relative to conventional fuels
- Vehicle model availability
- Dedicated infrastructure

Minor barriers

• (none)

Policy recommendations

- Tax break
- Investment subsidy
- Covenants with industry

Provide favourable investment perspective

All major barriers: chicken-egg dynamic





LPG is a mature technology and can be stimulated by tax reductions only

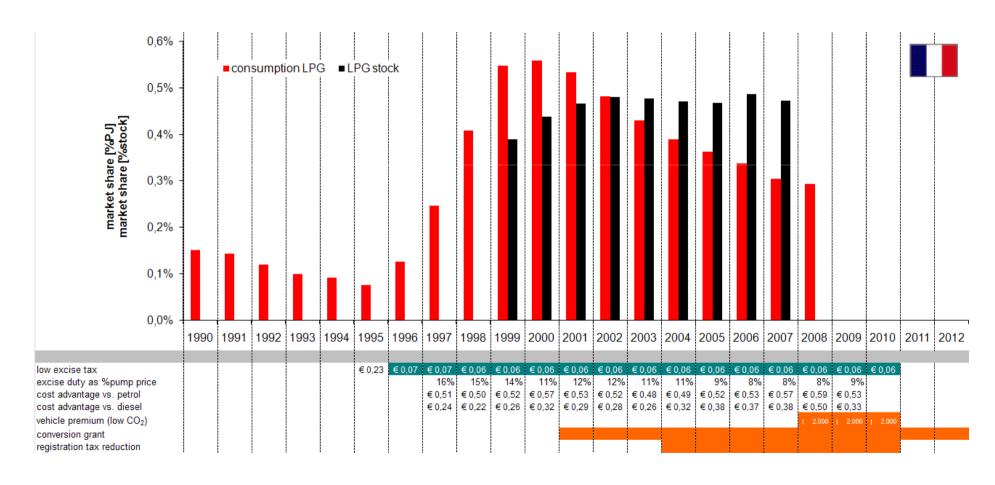
	Market shar	e	Low excise tax	Vehicle tax reduction	Vehicle Subsidies	Other support policies
Bulgaria		15,8%	X			
Lithuania		15,3%	X			
Poland		13,8%	X			
Netherlands		3,3%	X	X		
Italy		2,6%	X		X	
Latvia		2,5%	X			
Czech Republic		1,4%	X			
Belgium		0,8%	X			
Hungary		0,7%	X			
Germany		0,5%	X			
Portugal		0,4%	X			
United Kingdom		0,3%	X			
France		0,3%	X	X	X	X
Austria		0,2%	X			
Greece		0,2%	X			
Spain		0,1%	X			
Denmark		0,1%	X			
Luxembourg		0,1%	X			

Eastern Europe: cheap conversion





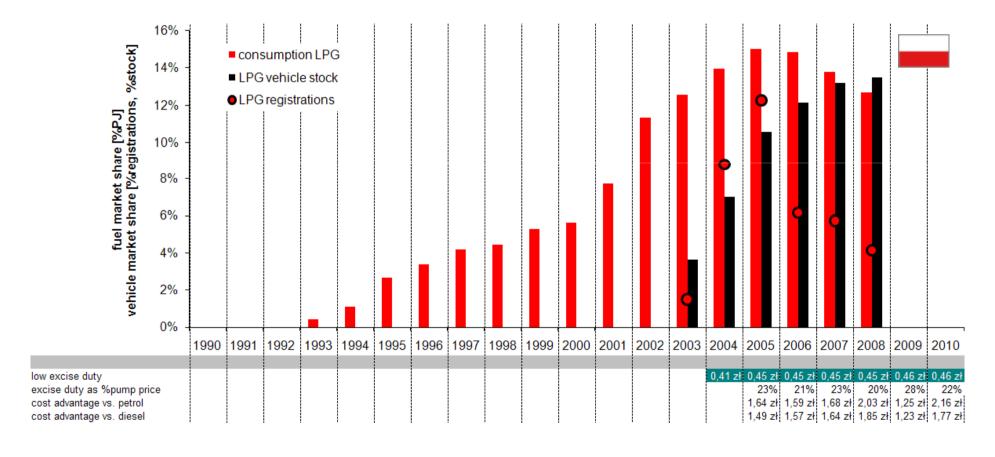
LPG market share increase in France was triggered by tax measures







LPG market share in Poland has been in decline in recent years

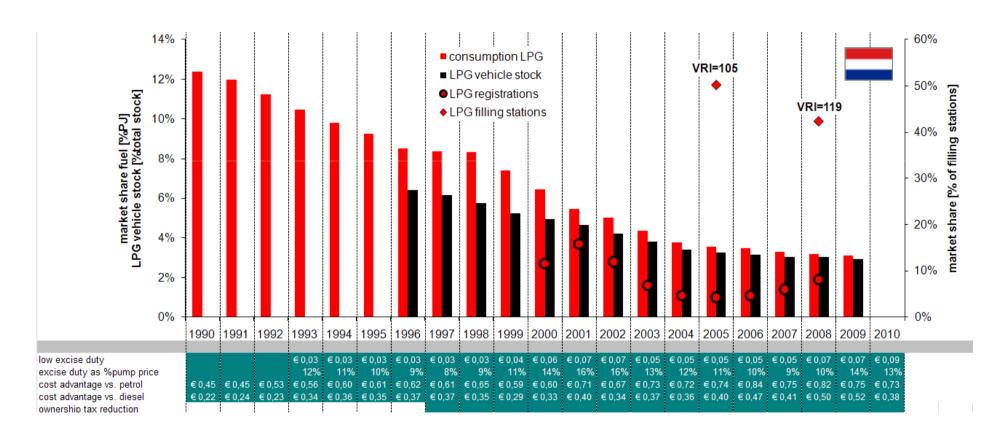








LPG market share has been in decline for several years









LPG requires a significant discount over conventional fuels

Major barrier

Fuel costs relative to conventional fuels

Minor barriers

- Vehicle conversion costs
- Dedicated infrastructure

Policy recommendations

Tax break (or subsidy)







LPG does not require specific policies for infrastructure buildup

Major barrier

Fuel costs relative to conventional fuels

Minor barriers

- Vehicle conversion costs
- Dedicated infrastructure

If fuel costs are sufficiently low, the market will take care of infrastructure buildup.

Policy recommendations

Tax break (or subsidy)



Hydrogen



Hydrogen vehicles are in the demonstration phase Commitments to hydrogen vary between countries



Hydrogen



Hydrogen faces major barriers that relate to a chicken-egg dynamic

Barriers

- Vehicle cost
- Infrastructure
- Vehicle model availability

- Cooperation with industry (PPP, covenants)
- Tax breaks & subsidies (vehicles & fuel)
- Investment subsidy & accelerated depreciation



Hydrogen



National policies are likely required to help hydrogen in the early market phase

Barriers

- Vehicle cost
- Infrastructure
- Vehicle model availability

EU unlikely to fund early market

- Cooperation with industry (PPP, covenants)
- Tax breaks & subsidies (vehicles & fuel)
- Investment subsidy & accelerated depreciation